

Lancashire County Council

Hyndburn Three Tier Forum

Wednesday, 26 November, 2014 at 6.00 pm in in the Queen Elizabeth Room,
Scaitcliffe House, Ormerod Street, Accrington.

Agenda

No.	Item	
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1.	Apologies	
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2.	Note of Last Meeting	(Pages 1 - 10)
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3.	Action Sheet update from last meeting	(Pages 11 - 14)
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4.	2014/15 Quarter 2 Environment Directorate Performance Dashboard	(Pages 15 - 16)
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The Dashboard details the performance of the Environment Directorate between July and September 2014 in relation to the approved Hyndburn Commissioning Plan for 2014/15.

5.	Capital Programme 2014/15 Update	(Pages 17 - 28)
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6.	Items raised by Members of the Forum	(Pages 29 - 54)
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- a) Walton Arms Junction Update
- b) Combined Authorities
- c) Free School Meals
- d) Selective Licencing
- e) Extraction of Shale Gas
- f) Support for people Not in Education, Employment or Training (NEET)
- g) Child Sexual Exploitation

7.	Themes for future meetings.	
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Any suggestions for themes to be discussed at future meetings should be forwarded to the Chair and Mark Wardale, Localities Officer, Environment Directorate, Strategy and Policy, Lancashire County Council. Mobile 07919 227424 or by email to mark.wardale@lancashire.gov.uk

8. Urgent Business.

An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the minutes, the Chair of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency.

9. Date of Next Meeting.

To be agreed at this meeting.

I Young
County Secretary and Solicitor

County Hall
Preston

Agenda Item 2

Hyndburn Three Tier Forum

Note of the Meeting held on Wednesday, 3rd September, 2014 at 6.00 pm in in the Queen Elizabeth Room, Scaitcliffe House, Ormerod Street, Accrington.

Present:

Chair

Councillor H Grayson, Hyndburn Borough Council

Forum Members

County Councillor M Dad, Lancashire County Council
County Councillor M Parkinson, Lancashire County Council
County Councillor B Dawson, Lancashire County Council
County Councillor G Molineux, Lancashire County Council
Councillor C Cleary, Hyndburn Borough Council
Councillor P Cox, Hyndburn Borough Council
Councillor M Haworth, Hyndburn Borough Council
Councillor J Plummer, Hyndburn Borough Council
Councillor R Pinder, representing Altham Parish Council

Also in attendance

Mr M Wardale, Locality Officer, Public Health, Adult Services, Health and Wellbeing Directorate, Lancashire County Council.

Mr M Neville, Senior Committee Support Officer, Democratic Services, Office of the Chief Executive, Lancashire County Council.

1. Appointment of Chair

Agreed: That Councillor H Grayson is appointed as the Chair for the following 12 months.

2. Appointment of Deputy Chair.

Agreed: That Councillor R Pinder is appointed as the Deputy Chair for the following 12 months.

3. Membership and Terms of Reference

A report was presented in connection with the current membership and Terms of Reference of the Forum.

Agreed:

1. That the current membership of the Forum as set out below is noted.

Lancashire County Council	Hyndburn Borough Council
County Councillor P Britcliffe	Councillor Mrs C Cleary
County Councillor M Dad	Councillor P Cox
County Councillor B Dawson	Councillor H Grayson
County Councillor G Molineux	Councillor Mrs M Haworth
County Councillor M Parkinson	Councillor B Roberts
County Councillor C Pritchard	Councillor Mrs J Smith

Councillor R Pinder represents Altham Parish Council on the Forum.

2. That the Terms of Reference of the Forum, including the protocol on public speaking at meetings, as set out below, is noted.

- a) The Forum is a joint business meeting of County, District, and Town and Parish Councillors, open to the public.
- b) The membership of the Forum will be all local County Councillors with an Electoral Division within the District and an equal number of District Councillors appointed by the District Council, and one Parish/Town Council representative nominated from the Parish Councils within the District area.

District Councils and the Parish/Town Councils can nominate deputies or replacements in accordance with their own procedures. The officer(s) supporting the meeting must be notified of any changes prior to a meeting. Political balance rules do not apply to the Three Tier Forum, although districts may follow these for their nominations.

- c) The Forum will discuss issues that are of joint interest across the three levels of local government in the area. Agenda items will focus on strategic issues relating to all local councils in the area.
- d) Any member of the Forum can request that an item is considered at a future meeting of the Forum. The Chair is responsible for agreeing the agenda and deciding whether an issue raised by a member will appear on an agenda. Where issues are raised that do not fall within the remit of the Forum these will be dealt with via the appropriate mechanism.
- e) Public speaking is permitted on the following basis - on each agenda item up to 3 minutes per person at discretion of the Chair.
- f) The Chair is responsible for managing the debate at the meeting. The Chair's ruling on any aspect of a member of the Forums right to speak will be final. Members who persistently ignore the ruling of the Chair may after being warned, be asked to leave the room for the duration of the meeting.

- g) Decisions of the Forum should be by consensus wherever possible. In the event that a consensus cannot be reached, decisions are by simple 'show of hands' majority with the Chair having a casting vote.
- h) The Forum is not a formal committee of County, District or Parish Councils, therefore Access to Information provisions do not apply. However, as they are public meetings, agendas and minutes will be available on the County Council's website and by request can be obtained in person at County Hall, Preston.
- i) The Chair and Deputy will be elected at the Annual Meeting from amongst the membership of the Forum. Should a vacancy arise during the year, a new Chair or Deputy will be elected. A Chair or Deputy may be removed from their position by a vote of the Forum.
- j) The Forum will meet 3 times a year, one of which will be the Annual Meeting. The Forum does not have the authority to establish sub groups or working groups. From April 2014, the Annual Meeting will be the first meeting of the Forum after the County Council's AGM.
- k) Urgent business is allowed, with the consent of the Chair. Any member wishing to raise a matter of urgent business should advise the Chair via the officer support for the Forum as soon as possible.
- l) The "Protocol on Public Speaking at Three Tier Forums" applies.

Protocol for Public Speaking at the Hyndburn Three Tier Forum.

For the purpose of this protocol, "members of the public" includes members of the press and parish and district councillors who are not members of the Forum. It does not include officers of county or district authorities who are in attendance to support and advise the meeting.

Each Forum will agree at what points of the meeting members of the public will be entitled to speak. **On the 11th December 2013 the Forum agreed that members of the public would be allowed to speak during the discussion of each item on the agenda.**

Each Forum may also set a maximum length of time for any individual speech from a member of the public. **On the 11th December 2013 the Forum agreed that each speaker would have up to 3 minutes per person, to be managed by the Chair at their discretion.**

Public speaking must be on topics included on the agenda for the meeting.

Whilst a member of the public is speaking, no interruption shall be allowed from either a member of the Forum or another member of the public.

However, the Chair of the meeting may intervene in the speech of a member of the public. This includes the right of the Chair to terminate a speech if it is felt

appropriate to do so. The Chair's judgement will be informed by the following provision:

Members of the public must not

- Speak at a point in the meeting other than those specified
- Interrupt another speaker
- Speak for longer than the allotted time
- Reveal personal information about another individual
- Make a personal complaint about a service provided by County, District or Town / Parish Councils in the area
- Make individual or personal complaints against any member of the authority
- Reveal information which they know or believe to be confidential
- Use offensive, abusive or threatening language
- Ignore the ruling of the Chair of the meeting

Members of the public who breach these guidelines may, following a warning, be asked to leave the meeting. If a person refuses to leave the room, the Chair shall adjourn the meeting for a short period of time and if necessary to a later date.

Speeches by members of the public are not expected to be the subject of a debate, nor are any questions raised expected to be answered. The Chair may, at his or her discretion, invite a response or comment from an appropriate officer or Forum member, but it is anticipated that this will be the exception rather than the rule.

The contents of any speech by a member of the public will be noted by officers supporting the Forum and will be dealt with via the appropriate mechanism.

4. Apologies

Apologies for absence were received from Councillor B Roberts and presented on behalf of County Councillor C Pritchard.

5. Note of Last Meeting.

Agreed: That the Note of the meeting held on the 9th April 2014 is confirmed as an accurate record and signed by the Chair.

6. 2014/15 Quarter 1 Environment Directorate Performance Dashboard.

With regard to the development of Accrington Town Centre it was reported that the Borough Council was keen to receive costed options from the County Council for the proposed improvement scheme in front of the Market and Town Hall as this would inform the planning of other improvements in the area and ensure that any materials to be used were complementary.

The future development of a market in Accrington was discussed and it was suggested that a significant proportion of the local population would use a traditional market. It was also noted that the town centre improvements would provide a useful public space that could be used for a variety of events aimed at bringing visitors into the town.

With regard to the implementation of Pennine Reach was noted that the decision of the Secretary of State in relation to the Public Inquiry on the CPO of Accrington Bus Station was expected during Quarter 2

Agreed: That the updates set out in the Dashboard are noted.

7. Action Sheet update from last meeting.

Mr Wardale presented the updates set out in the Action Sheet in relation to matters discussed at the last meeting and the following points were raised.

- Activities in connection with the 20mph speed limit around St Oswalds RC Primary School and St Peters Primary School in Accrington were welcomed and it was reported that the Police would target the area in the future in order to reinforce the lower limit. In response to a query Mr Wardale undertook to provide members of the Forum with details of when the Police intended to have a presence at the school.
- It was also noted that both schools intended to purchase A Boards which would be placed outside the premises at drop off/collection times to highlight the lower limit and the presence of children. However, there was some concern that use of A Boards at these locations could be viewed as being contrary to the County Councils position in relation to A Boards which belonged to businesses, which were often considered to be an eyesore/obstruction. It was suggested that careful consideration needed to be given to the treatment of A Boards to ensure that it was both effective and consistent.
- The County Councils support in principle for the creation of a public footpath along the Martholme Viaduct was noted though it was recognised that it was unlikely any action would be taken to pursue this due to the unknown amount of compensation which the authority may be liable for as a result.
- It was acknowledged that the replacement of damaged flags on the Milnshaw Estate would be pursued with Hyndburn Homes. However, with regard to the response from a Utility company in relation to another area which had suffered similar damage it was suggested that the damage concerned may have been the result of vehicles gaining access to an area rather than the actual site of excavations.
- The potential disposal by the County Council of an area of land off Walton Street in Altham was discussed and it was noted that whilst the Parish Council had intended to improve the area for the benefit of local residents it was unlikely that it would be able to purchase the land at its current valuation.
- It was noted that work at the Hare and Hounds junction was due to start shortly and would be undertaken in the evening so as to minimise disruption.

Agreed:

1. That the comments of members of the Forum are noted.
2. That in future when Utility companies are to undertake work Officers assess the condition of the highway in the surrounding area to ensure that any and all damage which may result from the works, both at the site of any excavation and in the adjacent area, is fully restored.
3. That Officers explore further the possibility of the Parish Council taking on board the improvement and management of an area of land off Walton Street in Altham which the County Council considers surplus to requirements.

8. Developing the Three Tier Forums - feedback on the review.

A report was presented regarding the responses received during the consultation on the future of 3 Tier Forums and the decision of the County Councils Cabinet in May to develop two pilots in Lancaster and Chorley for different models of governance. It was also noted that the Rossendale Forum had adopted a slightly different format in order to accommodate the Borough Councils Neighbourhood Forums.

It was noted that the County Councils preferred position was for Forums to be open to the public and where that was not the case officer attendance would remain at the current level. In addition no consideration would be given to devolving decision making or budgets in relation to those Forums which did not meet in public.

There was general agreement amongst the members of the Forum that in order to truly represent localism and be more effective the Forum needed to be given delegated responsibilities and devolved budgets so that Councillors were able to take decisions locally.

Agreed: That decision of the County Councils Cabinet on the 8th May in relation to the development of 3 Tier Forums is noted.

9. Events on the highway - policy and procedures for highway management.

It was reported that due to the increasing demand on resources Lancashire Constabulary had adopted the Association of Police Officers 'National Guidance' in relation to the policing events and in future would not undertake any traffic management for an event on the highway other than those which were deemed by the Police to be of national importance, such as Remembrance Day parades.

A number of members of the Forum expressed their concern regarding the decision and the possible impact it may have on many events and parades which traditionally were held in towns across the Borough. There was also concern about a lack of clarity around what constituted 'an event of national importance' as the Police and Crime Commissioner had intervened in relation to the policing of an event in Great Harwood following concerns that it would not be able to proceed.

It was noted that events often required the closure of roads for short periods and the power to do so rested with local authorities rather than the Police. Under the Town Police Clauses Act 1847 District Councils were able to prevent obstruction in streets in times of public procession, rejoicing or illuminations and in any case when the streets are thronged or liable to be obstructed. This legislation was normally used for carnivals and processions where any road closure would be for a short period and there was no substantial traffic management required. In addition the County Council, under the Road Traffic Regulation Act, 1984, was able to close roads for a maximum of three days in any calendar year in order to regulate traffic on a temporary basis to facilitate sporting events, social events or entertainment on the highway.

The Forum was informed that it was the responsibility of the event organiser to liaise with the relevant local authority about events and determine what form of traffic management and marshalling were required. In response to concerns regarding the cost of providing marshals for events the Chair drew attention to the proposal in the policy that the County Council would consider establishing an accredited training course which would enable County/District Council staff to be trained at a potentially reduced cost.

Agreed: That the proposed policy and procedure for highway management associated with events on the highway is noted.

10. Transport and Asset Management Plan (TAMP)

Mr Wardale informed the meeting that the TAMP was the County Councils approved investment strategy which identified key strategic priorities for the highway authority during the period 2015-2030. The Plan represented a fundamental change in approach for the County Council away from tackling what was perceived as the worst areas first, towards one aligned to the Department for Transport's philosophy that, 'prevention is better than cure' with resources being used to reduce key maintenance backlogs through preventative methods.

Analysis had indicated the County Council required approximately £35m per annum to maintain all of its transport assets at their 2013 levels. However, the direct allocation likely to be received from central government, via the Department for Transport would only be £25m per annum and so the resulting shortfall presented a challenge to do more, or even the same, with less.

It was noted that preventative intervention works, involving treatments that were generally carried out at an earlier critical stage in an asset's life-cycle and are usually less expensive and less intrusive, were proposed to reduce maintenance backlogs. Key maintenance backlogs would be reduced over a ten to fifteen year period which would mean that the level of available funding broadly matched the amount needed to maintain all assets.

Agreed: That the principles and approach as set out in the Transport Asset Management Plan are noted and that the Forum receive updates in the future regarding implementation of the Plan.

11. Items raised by members of the Forum

a) The Walton Arms junction

Mr Wardale reported that there had been no further developments in relation to improvements at the junction.

b) Proposed changes to the structure of the County Council as a result of the agreed budget.

Mr Wardale informed the meeting that the County Council was in the process of considering all responses received in relation to its consultation on the future structure of the authority. It was noted that a new structure would be in place by April 2015 with regard to senior management with the remaining structure being operational in 2016, by which time the intent was for the workforce to have been reduced by 2,500 employees.

Agreed: That the above updates are noted.

12. Themes for future meetings.

The following items were proposed as potential themes for discussion at future meetings of the Forum.

- a) An update in relation to improvements at the Walton Arms Junction.
- b) A report on the use of 'combined authorities' in areas such as Liverpool and Manchester, where two or more local authorities form a single body with membership from each local authority in its area, to work in partnership in relation to transport and economic development functions and submit joint bids for funding in relation to large scale strategic schemes.
- c) A report on how the County Council intended to respond to the requirement for free school meals to be available for all primary school children. The report to also address any impact which the move may have had in relation to budgets connected with pupils with Special Educational Needs or Disabilities.
- d) A report on whether the use of selective licensing had led to an improvement in housing.
- e) An overview of developments across Lancashire with regard to the extraction of shale gas using the 'fracking' method and any specific proposals for such activities within the Borough.
- f) A report regarding on activities to support people who are Not in Education, Employment or Training (NEET) and also in relation to the 'Troubled Families' initiative.
- g) An overview of child sexual exploitation within Lancashire, including any published statistics and details of the procedures for reporting concerns/incidents.

Agreed:

1. That the Chair consider the above requests for reports to future meetings
2. That any additional suggestions for topics to be discussed in the future be forwarded to the Chair and Localities Officer.

13. Urgent Business.

There were items of urgent business for discussion at the meeting.

14. Date of Next Meeting.

It was noted that the next scheduled meeting would be held at 6pm on the 26th November 2014 in the Queen Elizabeth Room, Scaitcliffe House, Ormrod Street, Accrington.

I Young
County Secretary and Solicitor

County Hall
Preston

Hyndburn Three Tier Forum: Action Sheet

Meeting Date: 3rd September 2014

Lead Officer Comments Needed By: ASAP

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
<p>St Oswald's RC Primary School and St Peters CE Primary School in Accrington In response to a query Mr Wardale undertook to provide members of the Forum with details of when the Police intended to have a presence at the school. It was suggested that careful consideration needed to be given to the treatment of A Boards to ensure that it was both effective and consistent</p>	<p>Paul Binks LCC</p>	<p>The Police are now looking to go to this area to do School Road Watch visits, which will include conducting a speeding operation on Willows Lane, Accrington.</p> <p>The Police have spoken to the Head teachers and have discussed incorporating some of the local school children from the local Primary Schools that have reported issues with motorists - hopefully impacting more on the motorists and also educating the children at the same time. I have attached the Schools Roadwatch guidance</p> <p>Regarding the positioning of A boards the following is taken from a letter we use to send to schools</p> <p><i>Thank you for working with us to promote safe active travel and reduce parking congestion at your school. Your school has been supplied with "THINK! Stopping here could endanger a child's life" A-boards to help ease congestion and prevent illegal and inconsiderate parking.</i></p> <p><i>Please bear in mind when positioning the A boards outside school that they must not be placed on the road. The A-boards should be positioned on the pavement taking into account space for anybody that may wish to pass (e.g. space for pushchairs or mobility scooters). Also, please ensure that the A-Boards do not exceed the time shown on the signs outside school.</i></p>

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
		<p><i>Thank you for your continued work to keep the area outside your school a safer place.</i></p> <p><i>If you no longer require the use of the A-Boards in the future you can arrange for them to be collected by a member of the Safer Travel Team.</i></p>
<p>Walton Arms Junction Members asked to be updated on whether there had been any progress made on this suggested scheme</p>	Oliver Starkey LCC	<p>Matt Hargreaves arranged for some speed surveys on the approaches to the junction. Our analysis did not suggest that speeds were of concern on the approach to the junction. Considering this and the full collision history at this junction, we would not be in a position to recommend prioritising this junction for the substantial investment that would be needed to reconfigure this junction.</p>
<p>Milnshaw Footways It was acknowledged that the replacement of damaged flags on the Milnshaw Estate would be pursued with Hyndburn Homes. However, with regard to the response from a Utility company in relation to another area which had suffered similar damage it was suggested that the damage concerned may have been the result of vehicles gaining access to an area rather than the actual site of excavations.</p>	Oliver Starkey LCC	Members will be updated on this matter
With regard to the development of	Oliver Starkey LCC	Discussions are ongoing between the Borough Council and the

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
<p>Accrington Town Centre it was reported that the Borough Council was keen to receive costed options from the County Council for the proposed improvement scheme in front of the Market and Town Hall as this would inform the planning of other improvements in the area and ensure that any materials to be used were complementary.</p>		<p>County Council</p>
<p>Whinney Hill That Officers explore further the possibility of the Parish Council taking on board the improvement and management of an area of land off Walton Street in Altham which the County Council considers surplus to requirements.</p>	<p>LCC Property Group</p>	<p>This land has been declared surplus by the County Council and discussions are taking place with the Parish Council</p>

Summary: Environment Directorate progress against delivery of the Commissioning Plan for Hyndburn in the second quarter of 2014/15

Assistant Director of Commissioning: Joanne Reed

✉: joanne.reed@lancashire.gov.uk

☎: 01772 530897

☑ = Progress as expected
☐ = Progress not as expected
☒ = Issues identified
☒ = Information

CAPITAL PROGRAMME UPDATE

6 out of 7 capital schemes, due for delivery in quarter 2, have either been completed or are progressing as planned, and are detailed below. For details of the remaining schemes, please see the 'Progress not as expected' section.

PROGRESS AS EXPECTED

2014/15 Capital schemes programmed for delivery in quarter 2

Rural Unclassified

- **Belthorn Road around the village section (Oswaldtwistle)** – surface dressing works have been completed in the area.

Footways

- **Footway reconstruction works have been completed in the following locations:**
 - Haywood Road in Accrington (Accrington North)
 - Cambridge Drive in Knuzden (Oswaldtwistle)
 - Bridge Street in Rishton (Rishton and Clayton-le-Moors)

Progress update on schemes which have commenced and are progressing as expected

Bridges

- **An options study for a future maintenance scheme has commenced and is planned for completion during quarter 4 2014/15 in the following locations:**
 - Avenue Parade Bridge (Accrington South)
 - Queen Street Bridge (Great Harwood)

PROGRESS NOT AS EXPECTED

Capital schemes carried over from previous quarters for delivery in quarter 2 2014/15 which have now been delayed

Urban Unclassified

- **Paradise Street (Accrington South)** – surfacing works have been reprogrammed to quarter 4 2014/15 due to delays with gaining a road closure in the area. A 12 week notice has to be put in place prior to any works starting.

Pennine Reach

The Compulsory Purchase Order for the land required to build Accrington Bus Station was confirmed on the 6th October 2014. The legal process to acquire the land required has now been started.

Accrington Town Centre

A concept design has been created for the works, and detailed cost options are being developed for the proposed scheme to improve the area in front of the Market and Town Hall. Once completed, the options will be discussed with Hyndburn Borough Council.

Community Rail Partnership (CRP) Programme Improvements

Community work continues at Accrington station and the ongoing schools project has now seen around 6,000 pupils pass through the purpose built resource centre at Accrington station. A Customer Information Service system is being provided at the station by Northern Rail, and a bus departure screen will also be installed as part of the Pennine Reach bus project.

Trading Standards

Customer Support - Advice has been provided to a vulnerable Barnfield resident who received a bill for a car repair which she alleges far exceeded the original estimate provided. Trading Standards officers made contact with the trader but on this occasion were unable to bring the matter to a resolution. Therefore full advice was provided to the resident on taking court action.

A vulnerable consumer bought a faulty second hand washing machine from a trader, the trader exchanged the machine but the consumer then also believed that the second one was also faulty. Initially the trader refused to offer any remedy but after intervention by Trading Standards a full refund was given.

Petroleum Licensing - An improvement notice has been issued under the Health and Safety at Work Act on a site operator near Accrington who refuses to decommission ex-petrol storage tanks on their site. This action follows lengthy discussions between the operator and the authority, with the operator failing to undertake any of their earlier promises. Following expiration of the notice a follow up visit will be undertaken. Failure to comply with an improvement notice can constitute a criminal offence.

Road and Street Maintenance

2014/15	Apr	May	Jun	Jul	Aug	14/15 Overall (Apr - Aug)	14/15 Target
Hyndburn							
Monthly % of potholes filled within 20 days	100%	100%	100%	100%	100%	100%	90%
Cumulative % of potholes filled within 20 days	100%	100%	100%	100%	100%	Found 2497 Fixed 2495	
Lancashire							
Cumulative % of potholes filled within 20 days	94%	95%	98%	99%	99%	97% Found 31728 Fixed 30670	90%

Between April and August 2014/15, a total of 2,497 highway defects were identified by regular Highway Safety Inspections (HSI) or reported by the public in Hyndburn. 2,495 (100%) of these defects were repaired within 20 working days. Between 99 - 100% of carriageway and footway defects have been repaired within 20 working days throughout the year.

East Lancashire Strategic Cycle Network

The East Lancashire Highways and Transport Masterplan commits the county council to develop and implement a strategic cycle network in East Lancashire. A number of potential links have been identified in the masterplan that could form part of this network, linking communities to employment and offering potential for tourism and recreation. A proposal was submitted to Government by the Lancashire Enterprise Partnership in March 2014, which included a bid for £2.6m in 2015/16 from the Local Growth Fund towards delivery of the strategic cycle network. In July, the Government approved this bid, with the proviso that the Lancashire Enterprise Partnership and its partners (LCC and Blackburn with Darwen Borough Council) commit a further £3.29m, totalling an investment of £5.9m. In Lancashire, the proposed programme comprises of three routes: the 'Valley of Stone' in Rossendale, Accrington to Ramsbottom (National Cycle Network Route 6) and the Huncoat Greenway in Hyndburn. A programme of works is yet to be established however it is anticipated that preparation works will start in 2014/15.

Todmorden Curve

Due to issues with signalling and the availability of rolling stock the latest date for service commencement is May 2015. This further delay is of great concern and urgent discussions are taking place with Network Rail and Northern Rail to resolve the issue.

Environment Directorate Capital Programme 2015-16
A, B & C Roads and Footway schemes for consideration
- Hyndburn

The current position for the 2015/16 capital programme

The Environment Directorate is currently preparing its capital programme for 2015/16; however the final allocation of the total amount of funding for 2015/16 will not be announced by central government until the New Year. Therefore it is not currently possible to present members with a full list of schemes planned for delivery in 2015/16 as yet. In anticipation of this, the directorate is currently preparing a draft list of schemes that will be finalised when the full allocation of funding is confirmed; this information will be shared with members before the start of the new financial year.

Members will recall from the last meeting of the 3 Tier Forum that the county council has adopted a Transport Asset Management Plan (TAMP), which sets out priorities for funding over a 15 year period. The directorate is currently preparing draft lists of schemes in line with the principles set out in the TAMP.

For the 2015/16 financial year the TAMP prioritises the ABC and footway networks. With that in mind, the directorate has prepared a draft list of schemes for ABC roads and footways. These will be funded and delivered in 2015/16, unless in the very unlikely event the final settlement is much less than anticipated.

The draft lists of ABC road and footway schemes are overleaf for your information, they are based on the 'long lists' of countywide schemes we currently have.

2015/16 A, B and C Road Schemes

The schemes planned for delivery in your district next year are highlighted in grey within the first table (in which the schemes are prioritised by the TAMP). The district's schemes are then summarised for you in the second table below.

The TAMP supports a preventative approach to maintenance and recommends the use of surface dressing to prolong the life of the asset. Many of the ABC schemes on the list have been identified for surface dressing in 2015/16. These roads have been pre patched in 2014/15 in preparation for surface dressing, and will be inspected shortly before the start of the surface dressing programme to ensure the sites remain suitable for the treatment. In addition the list includes a number of sites which require more significant and costly treatments, such as resurfacing, due to deterioration of the road surface beyond a condition which will allow surface dressing. These schemes will be addressing the parts of the network in the poorest condition.

The schemes are shown in priority ranking which will allows us to reduce the scheme list accordingly from the bottom depending on the amount of funding received.

2015/16 Footway Schemes

The list of footways schemes on page 11 is a list of those footway sites which are a priority in your district in 2015/16. They form the second year of a three year programme intended to significantly reduce the numbers of safety defects in the footway network. Further condition information relating to the footway network will be gathered by video survey over the next six months, and this information will form the basis of future programmes.

In anticipation of this survey information, the proposed footway programme has been developed on a district by district basis. Firstly, by assigning a condition rating for the road, using a 1 – 6 condition rating framework, and then by the local technical engineers using their local knowledge and experience to determine the priority of those classed as 6 (poorest condition requiring extensive major work). The engineers have also considered the schemes based on the number of reported defects, the number of enquiries they have had to deal with on a particular section of the network, and also taking into account input from members.

Countywide A, B & C Road schemes as prioritised by the TAMP

Ranking	District	Project Name	Project description	Location of Scheme	Total Cost
1	West Lancashire	A5209 Parbold Hill/Crow Orchard Road	Surface Dressing and significant patching	Lancaster Lane to Moss Lane	£62,832
1	Ribble Valley	A59 Longsite Road	Surface Dressing	Ribchester Road to New resurfacing at A666 roundabout	£101,473
1	Chorley	A673 Bolton Road, Anderton	Surface Dressing	Scholes Bank to 675m West	£17,537
1	Lancaster	Anyon Lane	Surface Dressing (Pre-patch)	C447 Hollins Lane to Chipping Lane	£32,477
1	Chorley	Back Lane	Surface Dressing	Flag Lane - South Road	£17,988
1	Wyre	Back Lane	Surface Dressing	Grange Lane - Park Lane	£25,925
1	Rossendale	Bacup Road	Surface Dressing (Pre-patch)	Burnley Road East to Booth Road	£71,040
1	Preston	Barton Lane	Surface Dressing (Pre-patch)	Jepps Lane to Langley Lane	£32,696
1	South Ribble	Bee Lane	Surface Dressing	Leyland Road - Lords Lane	£6,250
1	Fylde	Beech Road	Surface Dressing (Pre-patch)	From B5269 Thistleton Road to C309 High Street	£13,199
1	Burnley	Belvedere Road	Surface Dressing (Pre-patch)	Yorkshire Street to Eastern Avenue	£61,109
1	West Lancashire	Ben Lane	Surface Dressing (Pre-patch)	Coach Road Slack House	£7,197
1	Hyndburn	Blackburn Road	Surface Dressing (Pre-patch)	Dunkenhalgh Way to Whalley Road	£28,388
1	Preston	Blackpool Rd	Prepatch and Surface Dress	Tulketh Brow to Pedders Lane	£20,233
1	Pendle	Bleara Road	Surface Dressing (Pre-patch)	U40006 Chapel Street to boundary	£56,276
1	Wyre	Bleasdale Lane	Surface Dressing	Gonder Lane - Delph Lane	£27,313
1	Lancaster	Borwick Road	Surface Dressing (Pre-patch)	B6254 Kirby Lonsdale Road to junction with Melling road	£73,566
1	Rossendale	Bury Road/Burnley Road	Surface Dressing (Pre-patch)	LC 27 to East Street	£28,693
1	Wyre	Butt Hill Lane	Surface Dressing (Pre-patch)	Smithy Lane to Butt Hill	£29,930
1	South Ribble	C256 Leyland Lane	Patch and surface dress	Dunkirk Lane to Junction with Golden Hill Lane	£25,076
1	Wyre	C400 Bull park lane/Whin Lane	Surface Dressing	A588 Shard Road to C403 Chapel Lane	£87,351
1	Lancaster	C470 Regent Road	Prepatch and Surface dress	Westcliffe to Marine Road West	£27,153
1	Ribble Valley	C553 Sabden Rd/Padiham Rd Simonstone/ Sabden	Surface Dress	Simonstone Road to Whins Lane	£53,908
1	Burnley	C650 Manchester Road	Surface Dressing (Pre-patch)	Green Lane to A56	£100,881
1	Pendle	C658 Halifax Rd	Surface Dressing	Chapel House Road U20123 to Boundary	£44,572

Ranking	District	Project Name	Project description	Location of Scheme	Total Cost
1	West Lancashire	Chorley Road	Surface Dressing (Pre-patch)	Robin Lane to Bentley Lane	£44,525
1	Rossendale	Church Street/High Street/Hud Rake	Surface Dressing (Pre-patch)	Regent Street to Blackburn Road, Haslingden	£22,286
1	Ribble Valley	Clitheroe Bypass	Surface Dressing (Pre-patch)	Sawley Road to Sawley Old Road	£77,093
1	South Ribble	Cocker Lane	Surface Dressing	Birchwood - Adoption Point	£2,280
1	Burnley	Cog Lane	Surface Dressing (Pre-patch)	Accrington Road to Rossendale Road	£44,280
1	South Ribble	Croston Road	Surface Dressing	Watkin Lane to Church Lane (miss middle section)	£23,654
1	Burnley	Crown Point Road	Surface Dressing (Pre-patch)	Manchester Road to Second Cattle Grid	£55,432
1	Chorley	Dawbers Lane	Surface Dressing (Pre-patch)	A49 to Lydiate Lane	£66,283
1	South Ribble	Dawson Lane	Surface Dressing (Pre-patch)	Junction of Wigan Road to Boundary except from roundabout to Central Avenue	£20,132
1	Fylde	Division Lane	Surface Dressing	Midgeland Road - Northouses Lane	£4,564
1	Fylde	Division Lane	Surface Dressing	590m West - Queensway	£10,925
1	Fylde	Division Lane	Surface Dressing	Midgeland Road for 590m West	£8,980
1	Wyre	Ducketts Lane	Surface Dressing (Pre-patch)	New Lane to Bilsborrow Lane	£48,647
1	Wyre	Eidisforth Lane	Surface Dressing	Delph Lane - Burns Farm	£14,850
1	Chorley	Euxton Lane	Surface Dressing (Pre-patch)	Hospital Traffic Lights to Westway Roundabout	£30,803
1	Chorley	Eyes Lane	Surface Dressing	Back Lane - River Douglas	£18,270
1	Ribble Valley	Fell Road	Surface Dressing (Pre-patch)	Waddington Fell Quarry to Back Lane North West	£74,738
1	Preston	Garstang Road	Surface Dressing (Pre-patch)	From outside 218 to Lightfoot Lane	£79,384
1	Wyre	Garstang Road	Surface Dressing (Pre-patch)	Boundary to Joe Lane	£94,299
1	West Lancashire	Gorsuch Lane/Delph Lane/Mairsough Lane	Surface Dressing (Pre-patch)	A570 to Sefton boundary	£173,578
1	Preston	Haighton Green Lane	Surface Dressing (Pre-patch)	Brabiner lane to Eastway	£79,195
1	Fylde	High Street	Surface Dressing (Pre-patch)	Thistleton Road to entrance to Ash Road	£48,260
1	Wyre	Higher Lane	Surface Dressing	Keepers Lane - Brewers Lane	£8,750
1	Wyre	Higher Lane	Surface Dressing	Eidisforth Lane - Brewers Lane	£11,075
1	Wyre	Highgate Lane	Surface Dressing	Staynall Lane - Grange Lane	£12,890

Ranking	District	Project Name	Project description	Location of Scheme	Total Cost
1	Rossendale	Holcombe Road	Surface Dressing	Station Road to Grane Road	£54,299
1	Wyre	Hollins Lane	Surface Dressing (Pre-patch)	Lancaster Boundary to A6 Lancaster Road	£45,768
1	West Lancashire	Hunters Lane	Surface Dressing	Blackgate Lane - Legh Lane	£11,775
1	Wyre	Keepers Lane	Surface Dressing	Delph Lane - Higher Lane	£17,375
1	Pendle	Keighley Road	Surface Dressing (Pre-patch)	A56 Skipton Rd to A6068 Byron Road	£28,340
1	Pendle	Keighly Road	Surface Dressing (Pre-patch)	B6250 Cotton Tree Lane to X2791 Spring Grove	£42,786
1	Lancaster	Kirby Lonsdale Road	Surface Dressing (Pre-patch)	Rabbit Lane to Main Street	£135,216
1	Ribble Valley	Knowles Brow	Surface Dressing (Pre-patch)	Whalley Road to Birdy Brow	£68,725
1	Chorley	Leyland Lane	Surface Dressing (Pre-patch)	South Ribble Boundary to A581	£32,315
1	South Ribble	Leyland Lane	Surface Dressing (Pre-patch)	Boundary to Schleswig Way Roundabout	£29,276
1	Wyre	Longhouses Lane	Surface Dressing	Delph Lane - End	£8,750
1	Preston	Longridge Road	Surface Dressing (Pre-patch)	Roundabout at Bluebell Way B6242 to Ribblesdale Drive U12319	£77,063
1	Fylde	Lytham Road	Surface Dressing (Pre-patch)	Approximately 250m west of Lodge Lane	£71,839
1	Hyndburn	Manchester Road	Surface Dressing (Pre-patch)	Boundary at Baxenden to Grange Lane	£79,288
1	Rossendale	Manchester Road	Surface Dressing (Pre-patch)	Regent Street to Tesco Roundabouts	£58,451
1	Lancaster	Marine Road East	Surface Dressing (Pre-patch)	Lord Street to Broadway	£37,019
1	South Ribble	Marsh Lane	Surface Dressing	Greystones to End	£4,250
1	West Lancashire	Meadow Lane	Surface Dressing	Bleak Lane - Prescott Bridge	£24,638
1	Lancaster	Melling Road	Surface Dressing (Pre-patch)	Holly Bank to U49044 Vicar Lane	£13,442
1	Ribble Valley	Mitton Road	Surface Dressing (Pre-patch)	Clitheroe Road to Birdy Brow	£32,546
1	Burnley	Nelson Road	Surface Dressing (Pre-patch)	Boundary to Burnley Road	£13,210
1	Hyndburn	New Lane	Surface Dressing (Pre-patch)	Haslingden Old Road to Union Road	£40,082
1	Chorley	Odd House Lane	Surface Dressing	Back Lane - End	£1,328
1	West Lancashire	Old Moss Lane	Surface Dressing	School Lane - Sefton Boundary	£63,275
1	South Ribble	Old Pope Lane	Surface Dressing	Full Length	£2,250
1	West Lancashire	Ormskirk Road	Surface Dressing (Pre-patch)	Lathom Road to Scarth Hill Lane	£46,104
1	Wyre	Park Lane	Surface Dressing (Pre-patch)	Snapewood Bridge to Ratcliffe Wharfe Lane	£64,920

Ranking	District	Project Name	Project description	Location of Scheme	Total Cost
1	Preston	Plungington Road	Surface Dressing (Pre-patch)	Lytham Road to Blackpool Road	£8,456
1	Fylde	Preston New Road	Surface Dressing (Pre-patch)	Freckleton Bypass Roundabout to Clifton Business park	£113,219
1	Fylde	Preston New Road	Surface Dressing (Pre-patch)	where the old HRA is starting to go to	£83,576
1	Hyndburn	Queens Road/Pennyhouse Lane	Surface Dressing (Pre-patch)	Whalley Road to Burnley Road	£18,762
1	Chorley	Railway Road	Surface Dressing	Church Street to Chorley Road	£11,828
1	West Lancashire	Red Cat Lane/Fish Lane/Tarlescough Lane	Surface Dressing (Pre-patch)	A59 to B5246	£120,459
1	Pendle	Red Lane	Surface Dressing (Pre-patch)	U20907 Barnoldswick road to U20850 Langroyd Road	£49,212
1	Chorley	Red Lane	Surface Dressing	Bradley Lane - Alder Hall	£8,338
1	Burnley	Red Lees Road	Surface Dressing (Pre-patch)	Ridge Avenue to Junction of Hill Crest Avenue	£44,080
1	West Lancashire	Renacres Lane	Surface Dressing	New Cut Lane - Heathey Lane	£14,700
1	Ribble Valley	Ribchester Road	Surface Dressing (Pre-patch)	Longsight road A59 to Hollow Head Lane C544/Wilpshire	£54,903
1	Chorley	Ridley Lane	Surface Dressing	Moor Road - River Lostock	£4,750
1	Pendle	Skipton Road	Surface Dressing (Pre-patch)	Gisburn Road B6252 to Boundary	£57,198
1	Chorley	Southport Road	Surface Dressing (Pre-patch)	Southport Road Roundabout to Park Road	£39,678
1	West Lancashire	Southport Road	Surface Dressing (Pre-patch)	Scarisbrick Bridge to Snape Green	£82,149
1	West Lancashire	Square House Lane	Surface Dressing	Full Length	£4,485
1	West Lancashire	Straight Up Lane	Surface Dressing	Wyke Lane - New Lane	£13,710
1	Burnley	The Long Causeway	Surface Dressing (Pre-patch)	Full Length	£113,232
1	South Ribble	Todd Lane North	Surface Dressing (Pre-patch)	Brownedge road to just past Lyndale Avenue	£18,224
1	Rosendale	Todmorden Road	Surface Dressing (Pre-patch)	Todmorden Road	£68,235
1	Chorley	Town Lane	Surface Dressing	Wood Lane - Barmskin Lane	£4,000
1	Ribble Valley	Trough Road	Surface Dressing (Pre-patch)	Dunsop To Sykes Farm	£56,051
1	Lancaster	Tunstall Road	Surface Dressing (Pre-patch)	Greta Bridge to Cant Bridge	£24,141
1	Rosendale	Turnpike	Surface Dressing (Pre-patch)	Church Street/Turnpike. Priory Close to Burnley Road East	£28,458

Ranking	District	Project Name	Project description	Location of Scheme	Total Cost
1	Chorley	Ulmes Walton Lane	Surface Dressing (Pre-patch)	Southport Road to South Ribble Boundary	£62,123
1	Preston	Walker Lane/Bleasdale Lane	Surface Dressing (Pre-patch)	Boundary to Boundary	£26,465
1	Pendle	Walverden Road/Hibson Road	Surface Dressing (Pre-patch)	Bentley Street U20059 to Halifax Rd U19670	£24,166
1	Chorley	Westway	Surface Dressing (Pre-patch)	Euxton Lane Roundabout to Southport road Roundabout	£41,370
1	Hyndburn	Whalley Road	Surface Dressing (Pre-patch)	From Hyndburn Bridge to Boundary	£63,811
1	Hyndburn	Whalley Road	Surface Dressing (Pre-patch)	Queens Road to Sparth Road	£50,341
1	Hyndburn	Whinney Hill Road	Surface Dressing (Pre-patch)	Lower Gate Road for a distance of 1740 metres in a westerly direction.	£16,387
1	Chorley	Whinney Lane	Surface Dressing	Washington Lane - Euxton St	£8,125
1	Fylde	Whitehill Road	Prepatch and Surface Dress	Full Length	£23,252
1	Chorley	Wigan Road	Surface Dressing (Pre-patch)	Runshaw Lane to New Surfacing at the roundabout with Balshaw Lane	£27,325
1	West Lancashire	Woodmoss Lane	Surface Dressing	Various sections No 45 - Wyke Cop Rd	£19,250
1	West Lancashire	Wyke Cop Road	Surface Dressing	Pool Hey Lane - Woodmoss Lane	£9,375
2	Wyre	C386 Queens Terrace	Carriageway Resurfacing	Bold Street to Lower Lighthouse	£130,190
3	South Ribble	C256 Croston Road	Inlay	Farington Road to St Paul's Park	£75,504
4	Fylde	C282 Church Road	Inlay	Seafield Rd to market Square (incl Market Square & Park St, red asphalt area) - conservation area	£142,025
5	Ribble Valley	C571 Birdy Brow	Carriageway Resurfacing	C573 Clitheroe Road to C574 Clitheroe Road	£75,915
6	Lancaster	A589 Middleton Way	Inlay	From Heysham Rd to Old Middleton Rd	£113,873
7	Burnley	A682 Colne Road	Inlay	From Casterton Avenue to Disraeli Street	£100,000
8	Pendle	A56 Leeds Road	Inlay	Reedyford Road to Burnley Road	£139,684
9	Rosendale	A671 Burnley Road	Carriageway Resurfacing	Burnley Road, Bacup	£259,041
10	West Lancashire	C157 Chequer Lane	Carriageway Resurfacing	Ravenhead Way to 103	£77,978
11	Lancaster	A588 Ashton Road	Carriageway Resurfacing	Ashton Road	£147,943
12	Ribble Valley	B6478 Well Terrace	Inlay	Pimlico Road to Chatburn Rd	£45,549

Ranking	District	Project Name	Project description	Location of Scheme	Total Cost
13	Hyndburn	C639 Blackburn Road	Inlay	Willows Lane to A679 Blackburn Road	£281,536
14	Chorley	C197 Runshaw Lane	Inlay	A49 to M6 Bridge	£95,000
15	Ribble Valley	A682 Burnley Road, Gisburn	Carriageway Resurfacing	A59 to Blind Lane	£75,915
16	Preston	B5269 Woodplumpton Lane	Inlay	Garstang Road to Sandygate Lane	£95,674
17	Preston	B5269 Whittingham Lane	Inlay	Between the Methodist Church and the 30mph signs as you are entering the village of Goosnargh from Broughton	£26,083

2015/16 A, B & C Roads Schemes for Hyndburn

Ranking	Divison	Project Name	Project Description	Location of Treatment	Estimate
Surface Dressing Programme					
1	Rishton And Clayton-Le-Moors	Blackburn Road	Surface Dressing (Pre-patch)	Dunkenhalgh Way to Whalley Road	£28,388
1	Accrington South	Manchester Road	Surface Dressing (Pre-patch)	Boundary at Baxenden to Grange Lane	£79,288
1	Oswaldtwistle	New Lane	Surface Dressing (Pre-patch)	Haslingden Old Road to Union Road	£40,082
1	Accrington North	Queens Road/Pennyhouse Lane	Surface Dressing (Pre-patch)	Whalley Road to Burnley Road	£18,762
1	Rishton And Clayton-Le-Moors	Whalley Road	Surface Dressing (Pre-patch)	From Hyndburn Bridge to Boundary	£63,811
1	Accrington South	Whalley Road	Surface Dressing (Pre-patch)	Queens Road to Sparth Road	£50,341
1	Accrington North	Whinney Hill Road	Surface Dressing (Pre-patch)	Lower Gate Road for a distance of 1740 metres in a westerly direction.	£16,387
Surface Dressing Programme Total:					£297,059
Carriageway Inlay programme					
13	Accrington West	C639 Blackburn Road	Inlay	Willows Lane to A679 Blackburn Road	£281,536
Carriageway Inlay Total					£281,536
Pre Patching Programme					
Programme of works to be determined					

2015/16 Footway Schemes for Hyndburn

Ranking	Divison	Project Name	Project Description	Location of Treatment	Estimate
1	Accrington West	Chestnut Grove	Footway reconstruction	Accrington	£12,362
2	Great Harwood	St Huberts Road	Footway reconstruction	Great Harwood	£4,983
3	Great Harwood	Wellington Court	Footway reconstruction	Accrington	£33,973
4	Accrington West	York Street	Footway reconstruction	Accrington	£12,003
5	Accrington West	Fairclough Road	Footway reconstruction	Accrington	£25,437
6	Accrington West	Fern Gore Avenue	Footway reconstruction	Accrington	£12,344
7	Great Harwood	St Huberts Street	Footway reconstruction	Great Harwood	£7,473
8	Accrington North	Buckingham Grove	Footway reconstruction	Accrington	£23,534
9	Oswaldtwistle	Windsor Rd/Mount St James	Footway reconstruction	Knuzden	£8,494
10	Great Harwood	Cross St/Hameldon View	Footway reconstruction	Great Harwood	£11,550
11	Rishton and Clayton-le-Moors	Blackburn Road, Rishton	Footway reconstruction	Opposite 101 to Whitebirk Cottage	£36,973
12	Great Harwood	School Street, Great Harwood	Footway reconstruction	Full Length	£5,889
13	Great Harwood	Church Lane, great Harwood	Footway reconstruction	Side of Memorial Park	£6,183
14	Great Harwood	Whalley Road, Great Harwood	Footway Improvement	Opposite Nightingales Service Station to No 31	£20,890
15	Oswaldtwistle	Rydal Mount, Belthorn	Slurry Seal	All footways	£3,533
16	Great Harwood	Lyndon Avenue, Great Harwood	Slurry Seal	All footways	£4,710
17	Great Harwood	Downham Avenue, Great Harwood	Slurry Seal	All footways	£2,356
18	Great Harwood	Pendle Road, Great Harwood	Slurry Seal	All footways	£2,356
19	Great Harwood	Worston Lane, Great Harwood	Slurry Seal	All footways	£2,798
20	Great Harwood	Sawley Drive, Great Harwood	Slurry Seal	All footways	£7,656
21	Great Harwood	Chatburn Close, Great Harwood	Slurry Seal	All footways	£2,208
22	Accrington North	Burnley Road, Huncoat	Slurry Seal	Opposite 458 to Bolton Avenue	£3,974
23	Accrington North	Burnley Road, Huncoat	Slurry Seal	Bolton Avenue to 30m past cemetery entrance	£2,944
24	Accrington North / South	Alice Street, Accrington	Slurry Seal	Burnley Road to Surrey Street (both sides)	£2,798
25	Oswaldtwistle	Catlow Hall Street, Oswaldtwistle	Slurry Seal	Rhyddings Street to Howarth Street	£2,650
26	Oswaldtwistle	Howarth Street, Oswaldtwistle	Slurry Seal	Both sides whole length	£3,680
27	Accrington North	Brown Birks Road, Huncoat	Slurry Seal	Both sides whole length	£2,208
28	Accrington North	Woodside Road, Huncoat	Slurry Seal	Bolton Avenue to Oakdene Avenue	£3,091

29	Rishton and Clay le Moors	Lodgeside, Clayton le Moors	Slurry Seal	Both sides whole length	£3,091
30	Rishton and Clay le Moors	Brookland Close, Clayton le Moors	Slurry Seal	Both sides whole length	£1,473
31	Rishton and Clay le Moors	Fordside, Clayton le Moors	Slurry Seal	Both sides whole length	£3,533
32	Rishton and Clay le Moors	Rushyfield, Clayton le Moors	Slurry Seal	Both sides whole length	£588
33	Rishton and Clay le Moors	Lynwood Close, Clayton le Moors	Slurry Seal	Both sides whole length	£736
34	Rishton and Clay le Moors	Springhall, Clayton le Moors	Slurry Seal	Both sides whole length	£1,042
35	Rishton and Clay le Moors	Briggfield, Clayton le Moors	Slurry Seal	Both sides whole length	£1,324
36	Rishton and Clay le Moors	Lynwood Avenue, Clayton le Moors	Slurry Seal	Both sides whole length	£5,742
37	Rishton and Clay le Moors	The Close, Clayton le Moors	Slurry Seal	Both sides whole length	£1,324
38	Rishton and Clay le Moors	Fernlea Drive, Clayton le Moors	Slurry Seal	Both sides whole length	£3,091
39	Rishton and Clay le Moors	Fernlea Drive/Cottom Croft, Clayton le Moors	Slurry Seal	Both sides whole length	£441
40	Rishton and Clay le Moors	Cottom Croft, Clayton le Moors	Slurry Seal	Both sides whole length	£3,091
41	Rishton and Clay le Moors	Tarn Avenue, Clayton le Moors	Slurry Seal	Both sides whole length	£7,949
42	Rishton and Clay le Moors	The Coppice, Clayton le Moors	Slurry Seal	Both sides whole length	£1,915
43	Oswaldtwistle	Lyndhurst Avenue, Knuzden	Slurry Seal	Both sides whole length	£4,269
44	Oswaldtwistle	Brantwood Avenue, Knuzden	Slurry Seal	Both sides whole length	£6,625
45	Oswaldtwistle	Waverley Road, Knuzden	Slurry Seal	Both sides whole length	£4,710
46	Oswaldtwistle	St Oswalds Road, Knuzden	Slurry Seal	Both sides whole length	£3,091
47	Oswaldtwistle	Hardman Close, Knuzden	Slurry Seal	Both sides whole length	£1,915
Estimated Cost of Schemes: £325,000					

Items Raised by Members of the Forum

a) Walton Arms Junction Update

Speed surveys have been carried out on the approaches to the junction. Analysis did not suggest that speeds were of concern on the approach to the junction. Considering this and the full collision history at this junction, the County Council would not be in a position to recommend prioritising this junction for the substantial investment that would be needed to reconfigure it.

b) Combined Authorities

The use of 'combined authorities' in areas such as Liverpool and Manchester, where two or more local authorities form a single body with membership from each local authority in its area, to work in partnership in relation to transport and economic development functions and submit joint bids for funding in relation to large scale strategic schemes.

The prospect of a combined authority for Lancashire - with neighbouring councils pooling certain responsibilities and budgets - is one the county council is keen to explore with partners, with a view to ensuring Lancashire communities are able to capitalise on the benefits of more local decision making in future. Discussions are taking place between council Leaders.

c) Primary School Free Meals

A report on how the County Council intended to respond to the requirement for free school meals to be available for all primary school children. The report to also address any impact which the move may have had in relation to budgets connected with pupils with Special Educational Needs or Disabilities.

Briefing note attached at Annex 1

d) A report on whether the use of selective licensing had led to an improvement in housing.

Briefing note attached at Annex 1a

e) Update on Onshore Gas and Oil Operations

An overview of developments across Lancashire with regard to the extraction of shale gas using the 'fracking' method and any specific proposals for such activities within the Borough.

Briefing note attached at Annex 2

f) Department for Work and Pensions (DWP) Not in Employment, Education or Training (NEET) Pilot

A report regarding on activities to support people who are Not in Education, Employment or Training (NEET) and also in relation to the 'Troubled Families' initiative.

Briefing note attached at Annex 3

g) Child Sexual Exploitation (CSE) in Lancashire

An overview of child sexual exploitation within Lancashire, including published statistics and details of the procedures for reporting concerns/incidents.

Briefing note attached at Annex 4

Primary School Free Meals

1. Background

The Children and Families Act 2014 places a legal duty on all state-funded schools in England, including academies and free schools to offer a free school lunch to all pupils in reception, year 1 and year 2 from September 2014. The new provision known as Universal Infant Free School Meals (UIFSM) does not affect the existing free meal provision (based on household income) which attracts the Pupil Premium.

The take up of school meals in a typical primary school will be made up of:

1. Pupils in Key Stage 1 who are entitled to free school meals under the new provision
2. Pupils in Key stage 1 and 2 who are entitled to free school meals because the parent meets the eligibility criteria set out in the Education Act 1996
3. Pupils in Key Stage 2 who pay for school meals

2. Provision

A school lunch must be provided for pupils where a meal is requested and either the pupil is eligible for free school lunches, or it would not be unreasonable for lunches to be provided. Governing bodies are able to decide the form that school lunches take, but must ensure that the lunches and other food and drink provided meets the school food standards. Although there is no requirement that lunches must be hot meals, hot lunches should be provided wherever possible to ensure that all pupils are able to eat at least one hot meal every day.

3. Capital Funding

The government recognised that specific additional capital funding was required in order to ensure that where necessary the catering facilities would be able to cope with the increased demand for meals. The details of the funding available for each authority were published in December 2013 and released to the County Council in April 2014.

4. Revenue Funding

Revenue funding for the new provision is based on a rate of £2.30 for each meal taken by pupils who have become newly eligible for a FSM as a result of the UIFSM policy. Schools are expected to continue to fund meals for pupils eligible for FSMs under the existing criteria in the same way that they have done previously. Schools were notified of their provisional full year revenue funding allocation for the 2014 to 2015 academic year in June 2014. These payments will provide funding for the first two terms of the academic year (which represents the remainder of the 2014 to 2015 financial year).

5. Implementation of UIFSM

During the period leading up to September, the County Council's catering service has worked closely with the Head of Capital, Strategy and Programme Management to manage and complete over 200 capital projects across Lancashire. The priority was to ensure that there was sufficient production and storage capacity to meet the forecast increase in demand. The range and scope of projects ranged from a complete re-build to the installation of additional cooking equipment and refrigeration. The existing kitchen capacity was used to determine priority.

Local Operations Managers worked closely with school leaders and catering teams during the summer term to ensure that the service would run smoothly. Over 200 additional staff have been recruited and staffing hours for existing personnel adjusted where necessary. The food provision has also been aligned with the new standards that will become effective in January 2015 and all schools are able to receive hot food.

6. Catering for pupils with special dietary requirements

The policy of the catering service is "to provide a school meal for all pupils including those with medical diets" and locally there is flexibility for catering supervisors to provide an additional choice where there is demand. Standard menus have been issued to cater for those pupils who require lactose and gluten free meals and there is a programme in place to ensure that the authority meets the new legislation (effective from December 13th) concerning the communication to customers of 14 known allergens.

From a catering service perspective the introduction of UIFSM will have a positive effect on primary school budgets due to the increase in volumes brought about by the higher in take up.

<u>AGENDA ITEM 6D</u>	
REPORT TO:	Hyndburn 3 Tier Forum
DATE:	26 November 2014
REPORT AUTHOR:	Fiona Goodfellow, Housing Strategy & Policy Manager Mark Hoyle, Head of Regeneration & Housing
TITLE OF REPORT:	Selective Licensing & Private Landlords

1. Purpose of Report

- 1.1 To provide the Hyndburn 3 Tier Forum with a report on the Selective Licensing Scheme and to advise whether the Scheme has led to an improvement in housing within the designation area.

2. Recommendations

- 2.1 That Hyndburn 3 Tier Forum note and comment on the contents of the report.

3. Reasons for Recommendations and Background

Selective Licensing

- 3.1 On 1 December 2014 Hyndburn's Selective Licensing Scheme will have been operating for 2 years with another 3 years to run to 2017. The Scheme was introduced as part of a number of measures to address low housing demand in parts of West and East Accrington. The designated area is illustrated at Appendix 1
- 3.2 Activity – by the end of October 2014 73% of licence applications received had been issued with a licence (911 out of 1252). A further 248 are being processed, 40 are at the 'consultation' stage and 53 have been cancelled primarily as a result of the property being sold. Most of the outstanding applications are delayed while landlords bring their houses up to the required standard. Since the scheme was introduced almost 2 years ago, many of the 911 privately rented dwellings had to be improved to the required standard before licences could be issued.
- 3.3 Residential Property Tribunal (RPT) – an RPT Hearing took place earlier in the year as a result of representations from Hyndburn Landlords to some of the conditions attached to the licence. The Council is now appealing the RPT decision to remove / amend a couple of the conditions in respect of the 'carbon monoxide detector' and the 'electrical installation condition report'. We are currently awaiting a date for the hearing in the Upper Tribunal.

- 3.4 Inspections – To date, the majority of work has focussed on desk top assessments and registration. However, an inspection regime is now in place. Kellian Shaw, Environmental Health Officer has undertaken 47 house visits/ inspections of properties within the SL area in the last 6 months initially focusing on the Woodnook area to complement other activity taking place in the area. The visits include checking the SL conditions as well as the condition of the property. Of the 47 visits, 18 have resulted in a full HHSRS Inspection (Housing, Health and Safety Rating System) with the majority of these properties having a category 1 hazard present. In the main we have worked ‘informally’ with the landlords to remove the hazards which has proved successful with only 2 properties requiring the serving of an Improvement Notice. Both these Notices have been complied with.
- 3.5 Anti-Social Behaviour - In addition to Inspection work we have been working with the Police and Licence Holders on a couple of cases involving Anti -Social behaviour and tenants. The Police are implementing ABC’s (Anti-Social Behaviour Conditions) a set of rules tenants agree to in an attempt to control their behaviour. We have also been working with a Landlord in the Woodnook area and issues with his tenants and drinking/anti-social behaviour –as this is a condition attached to the licence.
- 3.6 Prosecutions and legal activity – to date the Council has one prosecution pending against a landlord for failing to apply for licences for his rented properties. This is currently with the Council’s Legal Team.
- 3.6 Non applying landlords – we estimate that there are approximately 300 to 350 properties in the SL area that require a licence for which a licence application has yet to be received by the Council. We are currently gathering evidence via housing benefit and council tax records, Land Registry information and local knowledge etc to target the owners and landlords. Ultimately we will commence legal action if applications are not received.
- 3.7 2 year review – the original Designation Report for the introduction of selective licensing in the Borough mentioned that the “designation will be reviewed every 2 years”. The 2 year anniversary will be reached on 1 December 2014. On the 1st year anniversary we gathered information and evidence on the impact and progress of the scheme and presented this to CMT and Cabinet in the form of an ‘Annual Monitoring Report’. This will be repeated on the 2nd anniversary but will also include a more in depth analysis / review of the designation to date. The findings are likely to be available early in 2015 and will be published. This will give a detailed and comprehensive review on the progress of the scheme.

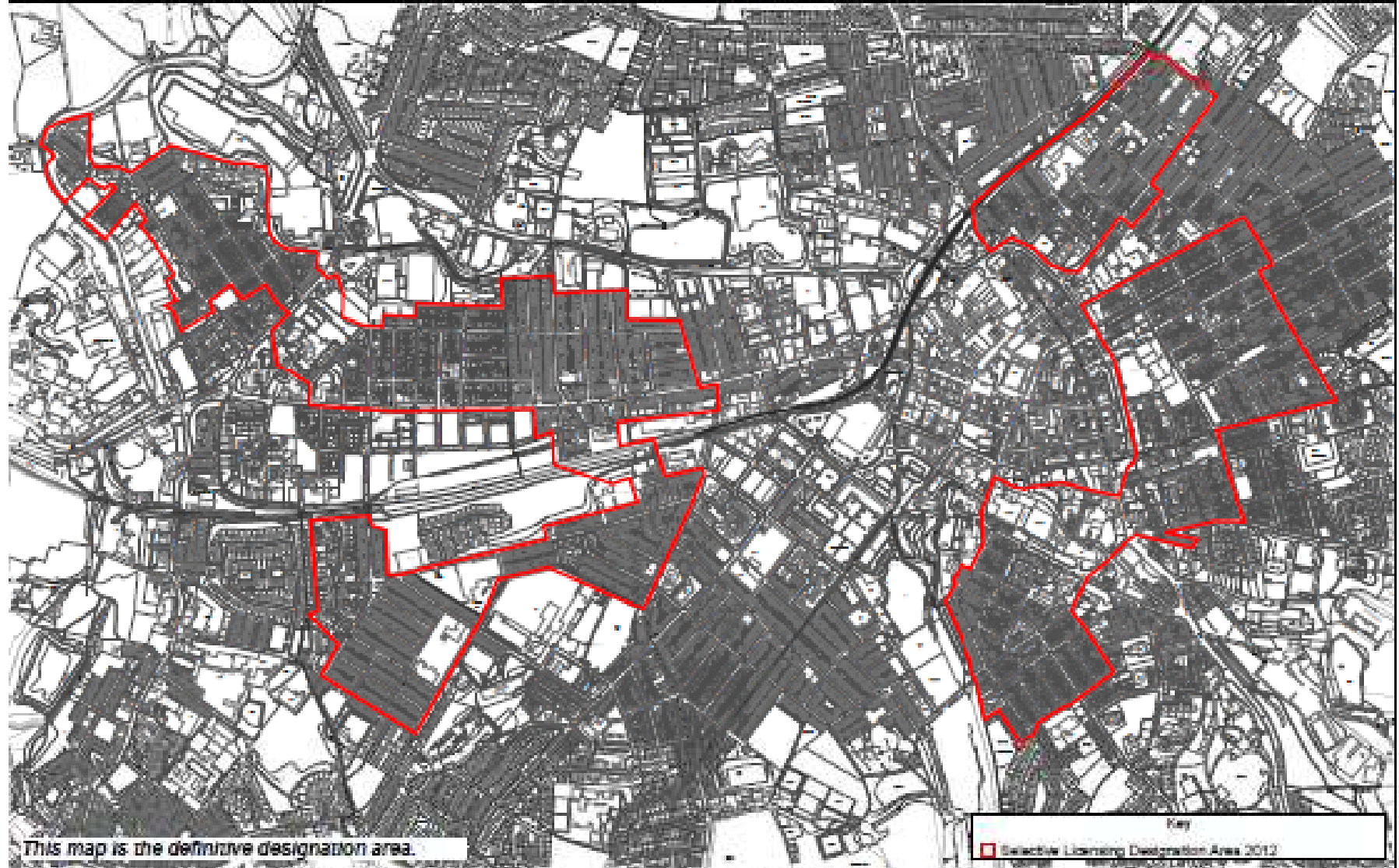
Private Landlord Liaison

- 3.8 Private Landlord Forum – in partnership with the National Landlords Association (NLA) we will be holding a private landlord forum on the evening of Thursday 27th November 2014. There is a wide ranging and varied agenda including presentations from the Fire Service, Warm Homes Hyndburn partners on energy efficiency, the DWP and Hyndburn’s Benefit Service talking about universal credit role out in Hyndburn and information on Hyndburn’s Empty Properties Programme.

- 3.9 Private Landlord Liaison Group – for the last couple of years the Council has facilitated this group to complement the private landlord forum. The purpose of the group is to foster and improve engagement and liaison between the Council, statutory, community and voluntary sector partners and private landlords in Hyndburn in recognition of the significant role the private sector plays in the borough’s housing market and to assist in developing policies for private rented housing. Meetings are held on a 4 monthly basis and over the last year we have been looking at ways in which the private sector can assist the Council in meeting its housing needs and help in preventing homelessness.
- 3.10 Membership is drawn from local lettings and estate agents, representatives from Hyndburn landlords, residents’ association representatives, Maundy Relief, Shelter, Police, Fire Service and borough council officer and Member representation.

TITLE: The Borough of Hyndburn Designation of an Area for Selective Licensing No.1 2012

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UPDATE ON ONSHORE GAS AND OIL OPERATIONS

1. PURPOSE OF NOTE

The purpose of this note is to provide an update on onshore gas and oil activity. It should be noted that there is no current activity or proposed activity in the Hyndburn area.

2. SITE ACTIVITY

2.1. Cuadrilla's proposed new sites

An oil and gas company called Cuadrilla is applying for planning permission to develop two new sites to explore for shale gas by drilling, hydraulically fracturing, (fracking) and testing the flow of gas and for a series of boreholes to monitor for seismic movement and water quality. The county council has received applications for:

- Preston New Road – Little Plumpton, Fylde West. Located north of Preston New Road (the A583), to the west of Little Plumpton (Cuadrilla Bowland Ltd - Application numbers LCC/2014/0096 and 0097):
- Roseacre Wood - Roseacre, Fylde East. Located to the south of the village of Roseacre (Cuadrilla Elswick Ltd – Application numbers LCC.2014/0101 and 0102).

Cuadrilla's applications for Preston New Road and Roaseacre Wood include:

- An application for drilling, fracking and extended flow testing of the gas with a direct connection to a local gas transmission pipeline, if extended testing is thought to be viable and is carried out at each of the sites. It is proposed that the sites will have up to 4 vertical bore holes each with lateral boreholes extending from them, within a defined quadrant as projected to the surface.
- Associated applications have also been submitted for monitoring arrays. The monitoring arrays are designed to monitor seismic movement and water quality.
- The site applications are accompanied by Environment Statements which have been produced as a result of Environmental Impact Assessments.

All the applications can be viewed on the Planning Register at the following link:

<http://planningregister.lancashire.gov.uk>

The county council has been carrying out a consultation on the applications, which has resulted in a cumulative number (over 20,000) of representations being received for all the applications. The vast majority of representations are objecting to the proposals and many are template letters, produced by anti shale gas groups and circulated to be signed by members of the public. Because of the numbers of

representations received it has meant that the county council is unable to make every representation available to view on the county councils website. However, representations made by letter or email including names and addresses will be placed on the application file and this is open to inspection by the applicant and general public, by appointment, at Lancashire County Council Offices, County Hall, Preston, PR10LD. The county council can provide assurance that it will continue to carefully consider all views expressed on the proposals before any decision is taken. A summary of representations, including the numbers of representations received objecting and supporting the proposals, will be included in the report to the Development Control Committee when the applications are presented for determination. Statutory consulted responses and those representations received from groups or bodies will continue to be made available to view on line and as hard copies.

The County Council would normally have 16 weeks to determine the applications for the sites given they constitute EIA development. However the county council has extended the consultation period for the respective applications at Preston New Road and Roseacre Wood having received confirmation from Cuadrilla first that they would agree to a time extension for all applications to accommodate the extended consultation period.

2.2. Cuadrilla's existing sites

Cuadrilla already has some existing sites in Lancashire. There are no current plans to carry out 'fracking' at these sites.

Banks Enclosed Marsh, Beconsall, West Lancs

A new application was submitted seeking planning permission for the retention of the existing site compound and access track for a further 3 years to allow pressure monitoring of the bowland shale reservoir, followed by plugging and abandonment of the existing exploratory well and site restoration. The Development Control Committee resolved to grant planning permission at its meeting on 23 September 2014, subject to the applicant first providing a unilateral undertaking in respect of offsite ecological mitigation measures and subject to the conditions set out in the report, which can be accessed at:

<http://council.lancashire.gov.uk/ieListDocuments.aspx?CId=118&MId=3824&Ver=4>

Land South of Grange Road, Singleton, Fylde West

As part of Cuadrilla's review of sites, the company has decided not to pursue their application for a time extension to carry out hydraulic fracturing at its Grange Hill site. It is now proposed that the existing well will be used in a similar way to the Banks application to allow pressure monitoring. In addition a seismic monitor will be placed in the well. A new planning application has been submitted seeking planning permission for the retention of the site compound and access track for a further 3 years to allow pressure monitoring of the bowland shale reservoir, followed by plugging and abandonment of the existing exploratory well and site restoration. The application remains to be determined and can be viewed via the following link (ref LCC/2014/00): <http://planningregister.lancashire.gov.uk/planapplist.aspx>

Annas Road, Fylde West

Cuadrilla has now plugged the abandoned well in accordance with the requirements of the Health and Safety Executive and restored the site in accordance with the requirements of the planning permission granted on 26 February 2014 (for a variation of the original planning permission (ref 05/10/0634) to extend the overall time for the restoration).

Preese Hall, Fylde West

It is Cuadrilla's intention to withdraw from the Preese Hall site entirely and restore the site. Variation of condition 1 of the original planning permission (ref 05/11/0431) to extend the time period for restoration of the site to 31 July 2014 was granted on 26 February 2014. However, because of complications that are described below, Cuadrilla submitted another planning application for a time extension for a further 12 month period and The Development Control Committee resolved to grant planning permission at its meeting on 23 September 2014. The report can be accessed here:

<http://council.lancashire.gov.uk/ieListDocuments.aspx?CId=118&MId=3824&Ver=4>

Cuadrilla had hoped to restore the site within the permitted time period but overran this timescale because of complications encountered with the well. Cuadrilla had advised that there was a pressure increase in the annulus that had been caused by the ingress of gas from a naturally occurring accumulation in a geological formation. This naturally occurring gas had seeped into the well where it had been trapped. The situation was monitored by the Health and Safety Executive and the Environment Agency, but was not considered by them to be a significant problem

The borehole has already been plugged at depth and will be abandoned in accordance with the requirements of the Health and Safety Executive. The mobilisation programme for the remaining abandonment and reinstatement works is scheduled to commence. It is anticipated that the remaining abandonment work will take around two weeks and the site reinstatement work will then commence and be completed around 5 weeks after that, weather permitting.

2.3. Aurora

Lancashire County Council had confirmed to Tesla, the company carrying out a 3D seismic survey on behalf of Aurora in West Lancashire that the survey can be carried out with the benefit of permitted development rights. Whilst the survey was scheduled to commence in April the start has been delayed until further notice. It may be the case that if Aurora want to resume this activity, they will have to provide notice to the County Council again.

Planning permission for hydrocarbon investigations was granted to Aurora Petroleum in April 2011. Their activity is currently focussed on shallow oil exploration. The exploration does not extend to shale or include fracking. The planning permission was implemented and 2 boreholes were drilled. An application for a time extension to drill the remaining 2 permitted boreholes has been received and is available to view via the following link (ref LCC/2014/0095):

<http://planningregister.lancashire.gov.uk/planapplist.aspx>

3. OTHER COUNTY COUNCIL UPDATES

3.1. Supplementary planning document

The Joint Advisory Committee on strategic planning has agreed to the preparation of an Onshore Oil and Gas Supplementary Planning Document (SPD). It is intended that the SPD will provide guidance on the interpretation and application of the policies in the adopted Joint Lancashire Minerals and Waste Core Strategy and Site Allocation and Development Management Local Plan. It will also consider how the policies can be applied to developments for onshore oil and gas exploration, appraisal, extraction and distribution. Once adopted the SPD will become planning guidance and will be applied to the interpretation and application of the adopted policies in the development plan. It will be relevant to all those considering or otherwise involved with development proposals for onshore oil and gas exploration, appraisal and extraction. The report and the draft SPD can be viewed via the following link:

<http://council.lancashire.gov.uk/ieListDocuments.aspx?CId=389&MId=3745&Ver=4>

3.2. Health Impact Assessment

The County Council agreed to a proposal by the Director of Public Health to develop a Health Impact Assessment (HIA) of shale gas exploration in Lancashire, at the two proposed new sites in Roseacre and Preston New Road. The Cabinet report can be accessed via the following link:

<http://council.lancashire.gov.uk/mglIssueHistoryHome.aspx?IId=29552>

The Director of Public Health has overseen the development of the HIA and will produce a report based on the findings of the HIA. The HIA report will be an important consideration in the determination of planning the applications for Preston Ne Road and Roseacre Wood.

4. UPDATE FROM OTHER REGULATORS/AGENCIES

The Environment Agency (EA)

Cuadrilla have applied to the Environment Agency for permits for their proposed new sites at Roseacre Wood and Preston New Road. At both sites Cuadrilla have applied for:

- Permits covering the management of mining waste involving waste facilities,

- Permits covering the flaring of gas in plant with a capacity of over 10 tonnes per day
- Permits covering groundwater activity, covering the protection of water resources (including groundwater aquifers);
- Permit for a radioactive substances activity permit. ensuring appropriate treatment and management of any naturally occurring radioactive materials;

Shale gas developments that include hydraulic fracturing need environmental permits under the Environmental Permitting (England and Wales) Regulations 2010. The EA determine these applications by undertaking environmental risk assessment. It should be noted that although shale gas operators must have planning permission for their surface operations (that is the construction and operation of individual well pads) from the planning authority, but they must also apply to the Environment Agency under a separate regime for a range of environment permits. *Planning Policy Guidance for Onshore Oil and Gas* states that the focus of the planning system should be on whether the development itself is an acceptable use of the land, and the impacts of those uses, rather than any control processes, health and safety issues or emissions themselves where these are subject to approval under other regimes. Minerals planning authorities are therefore advised that they should be satisfied that these non-planning regimes will operate effectively. The EA are statutory consultees in the planning process and their view on the issuing of permits will be a consideration in determination of planning permissions.

The Government

- The government has announced the launch of the **14th Round on onshore oil and gas licensing**. Licenses for onshore oil and gas exploration and production are awarded by the government and give a developer exclusive rights to a broad area. It should be noted that planning permission and permits will still be required before activity can take place. In the current licensed round, (the 13th), only two operators hold licenses for parts of Lancashire. Cuadrilla's PEDL165 and Aurora's PEDL164 are current 13th Round licences. At this moment we can only speculate what further interest there may be in the bowland shale, which extends beyond the current licensed areas and beyond Lancashire.
<https://www.gov.uk/government/news/new-onshore-licensing-round-opens>.
- There has been an announcement of **new planning guidance** on unconventional hydrocarbon development in National Parks, Areas of Outstanding Natural Beauty, and World Heritage Sites
http://planningguidance.planningportal.gov.uk/blog/guidance/minerals/planning-for-hydrocarbon-extraction/determining-the-planning-application/#paragraph_223
- The Government has finished its **consultation on underground drilling access** and concluded that primary legislation to implement the policy proposals set out in the consultation paper will be put to Parliament. The government proposal consists of three different elements; each designed to address specific issues. A right to underground access to companies extracting petroleum would only apply effectively removing the issue of trespass. There would be a payment to

communities in return for the right of access and a notification system for the community. More information is available at the following link:
<https://www.gov.uk/government/consultations/underground-drilling-access>.

5. FURTHER INFORMATION ON SHALE

- The Department of Energy and Climate change produced a series of booklets designed to provide guidance and answers to frequently asked questions about shale oil and gas and hydraulic fracturing.
<https://www.gov.uk/government/publications/about-shale-gas-and-hydraulic-fracturing-fracking>
- DECC published a set of regulatory roadmaps that aim to help operators understand the regulation process for onshore oil and gas (shale gas) exploration in the UK.
<https://www.gov.uk/government/publications/regulatory-roadmap-onshore-oil-and-gas-exploration-in-the-uk-regulation-and-best-practice>
- The Environment Agency and Health and Safety Executive have published an agreement that explains their joint approach to the regulation of unconventional oil and gas developments.
<http://www.hse.gov.uk/aboutus/howwework/framework/aa/hse-ea-oil-gas-nov12.pdf>
- The Health and Safety Executive have also produced a FAQ on their regulation of shale gas.
<http://www.hse.gov.uk/shale-gas/assets/docs/shale-gas.pdf>
- *Shale gas extraction in the UK: a review of hydraulic fracturing* June 2012 Royal Society & Royal Academy of Engineering
<https://royalsociety.org/policy/projects/shale-gas-extraction/report/>
- Public Health England's report on shale gas and radon map for England and Wales.
<https://www.gov.uk/government/publications/shale-gas-extraction-review-of-the-potential-public-health-impacts-of-exposures-to-chemical-and-radioactive-pollutants>
- A recent study by DECC's Chief Scientist looked at the potential greenhouse gas emissions from shale gas production and discusses its compatibility with global climate change targets.
<https://www.gov.uk/government/publications/potential-greenhouse-gas-emissions-associated-with-shale-gas-production-and-use>

Department for Work and Pensions (DWP) Not in Employment, Education or Training (NEET) Pilot

Following on from the DWP NEET pilot in Lewisham, Hertfordshire, Norfolk & Sheffield, Lancashire County Council alongside other local authorities have been asked to participate in the next round of pilots.

The intention from DWP is for local authorities to receive dedicated, specialist staffing resource (based on volumes and geographical size) to work in partnership with the local authority to complement and add value to existing provision. With the Youth Contract completing in March 2015, DWP hope that this support which ties in with raising the participants age will benefit all concerned. DWP are very keen to stress that this approach will not duplicate the diverse provision that local authorities are already engaged with, but is intended to provide additionality within a local context, with locally determined referral mechanisms.

Within Lancashire, DWP have provided two Part time (equating to a full time post) specialist Work Coach (formerly JCP advisor) who although not seconded to the authority will work flexibly and in partnership across the county within locations mutually agreed by the local authority and DWP. The Work Coach has access to DWP specialist funding of up to £500 per individual to move them forward, whether its support for travel costs, training etc. The support offered will be voluntary; there will be not be any mandatory activity.

DWP see this initiative as complementing existing Troubled Families Provision. The individuals are not seconded to the LA, remaining DWP staff, but will work out in the community. The intention is for LCC to utilise their WTWF cohort to focus on support initially, and use existing programmes such as Future Horizons where appropriate, in terms of delivery models. This will help generate real progression pathways and opportunities, whilst also ensuring the excellent work on worklessness is maintained and links built with NEET's, who are often prevalent within troubled families. This support also links in with the 'Total Family' approach, especially in relation to Phase 2 Worklessness, which has NEET as an indicator. The pilot is due to last until March 2016, with full national implementation considered based on the pilot areas experiences.

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Working Pattern: Tuesday, Wednesday & Thursday 09:00 – 17:00

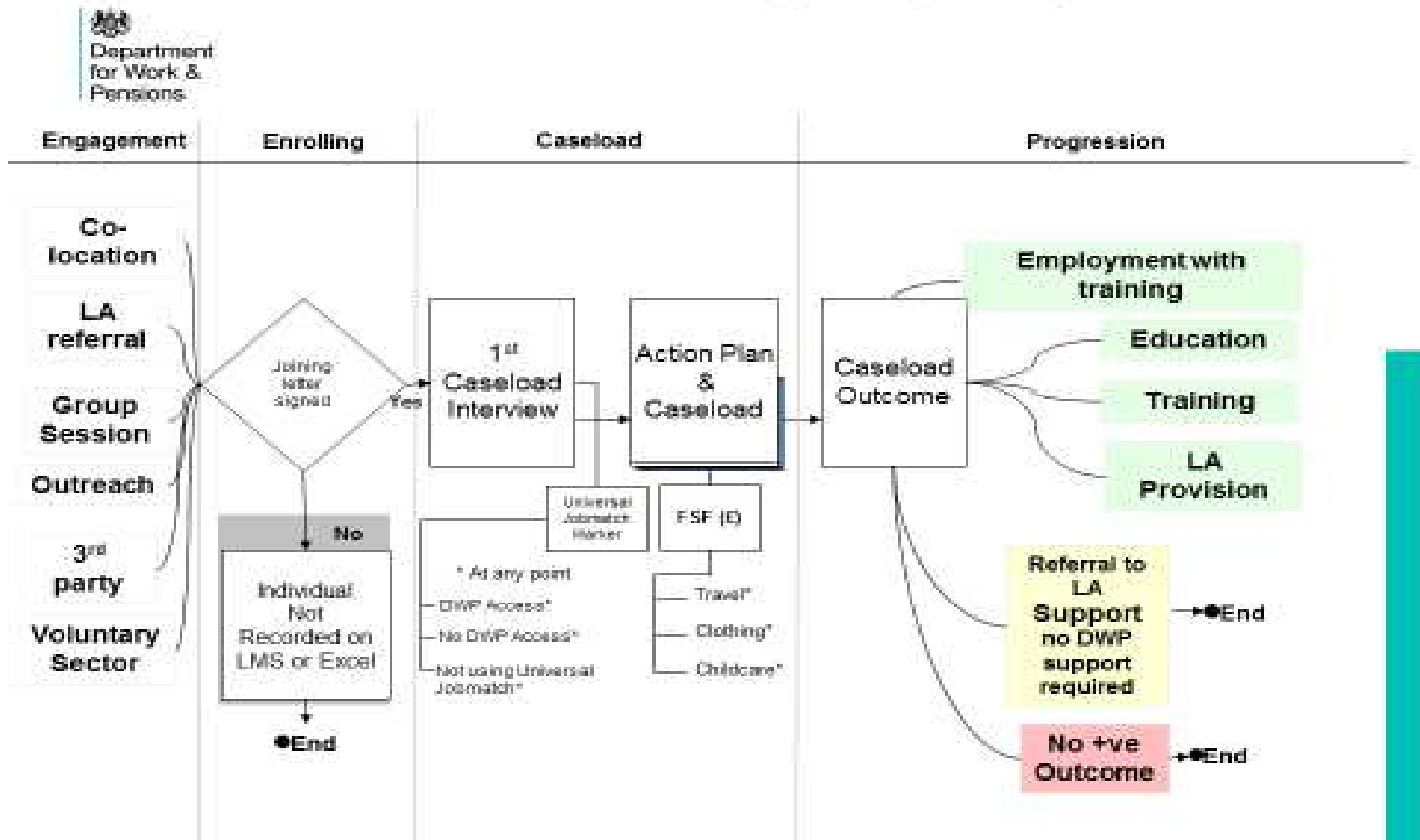
DWP aim to **enhance** the existing offer currently available to NEET young people in the Lancashire area

DWP will offer individualised support, acting as a single point of contact for labour market advice. Each Young Person will be treated individually and offered a unique package of support designed to meet their needs.

NEET Customer Journey

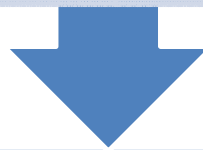
Delivery Methods: One-to-One meetings and/or Group Sessions.

16/17 Year Olds - Low volume High Quality Journey



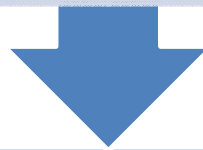
Becoming Work Ready

Exploring Job Goals and the sustainability in the Local Labour Market	Career Planning/ Training	Pre-Apprenticeship Support	Signposting to existing LA provision	Identifying barriers to work	Communication and Soft Skills	Personal Skills	Independent Living	Managing Expectations	Obtaining ID	Signposting to Debt Advice, Drug and Alcohol Dependency	Exploring the realities of being Unemployed.
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Finding and Getting Work

Creating an email address	Creating and using a Universal Jobmatch Account	Searching for work in a digital age	Creating a CV	Skills to Succeed	Support for searching and applying for apprenticeships	Advice and Guidance on completing application forms	Interview techniques and mock interviews	Help with travel to Interview costs	Help with Childcare Costs and Interview Clothes
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Staying in Work

Follow Up and On-going Support	In-Work Benefits Advice	Work Start-Up Costs e.g Travel/Tools/equipment	Managing Expectations	Signposting to existing LA provision and YPS
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Child Sexual Exploitation (CSE) in Lancashire

Introduction

Child Sexual Exploitation is a key concern to all those who are involved with keeping children and young people safe and ensuring their safeguarding. No Local Authority or Service can be complacent around this issue and in Lancashire we have worked in partnership to address CSE issues. Indeed it is only through effective partnership working that this issue can be tackled

Working Partnerships

In Lancashire across the new 3 policing divisions we continue to lead the way nationally in terms of the approach we have taken to tackling these issues. Three multi agency CSE teams have been created (one for each police division), which include police, health, children social care and voluntary agencies work to the following ethos.

- Risk management according to a common framework.
- A shared picture of intelligence of the threats.
- Graded responses to the risks identified to safeguard and support victims.
- Early intervention to reduce harm.
- Investigation, prosecution and disruption of perpetrators.
- A collective watching brief.

Statistics

Accurate statistical analysis is key to understanding trends and patterns around CSE. Lancashire has been collating data on the children referred to police and children's social care for a number of years.

The latest data evidences that 62% of referred young people were aged between 13 and 15 and 95% were white, these are similar levels to previous reports. The majority of young people referred for CSE continue to be female.

Over the past 6 months there has been a notable increase in the number of young males referred as potential victims of CSE. Boys now constitute 22% of referrals over the period compared to 8% previously; this will be monitored to ascertain whether it is a longer term trend.

Below is data relating to sexual offences over the last 3 years and for the period March to August 2014

CSE Related Referrals & Crimes				
	Referrals	Crimes	Positive Outcome	Under Investigation
2011-12	1439	0		
2012-13	1320	85	45	
2013-14	1240	434	202	1
2014 - 31/08/14	536	193	55	60

The number of the referrals relates to the number of cases that have had a multi-agency CSE risk assessment, the number of crimes references the crimes identified from the referrals.

To give you some commentary on the positive outcomes, several options are available.

Sanction meaning that the offender has either been charged or cautioned with an offence.

Police Resolution (PR) Restorative Justice (RJ) and triage are recognised alternative disposals aimed at diverting people from the criminal justice system. Lancashire does NOT use alternative disposals for sexual offences as much as some other forces and it is an area we are looking into.

An example of when an alternative disposal may be used is when it comes to light that two children under the age of 16 are engaging in sexual activity. Dependent upon the circumstances it may not be appropriate to take the matter to court, but it may be prudent to do some work with the children on sexual health and education about risk taking behaviour. We may then go down the Police resolution or Restorative Justice route.

Sexual offences reported against children has decreased since 2011-12, however the proportion of those offences where a positive outcome is achieved has increased.

Response to the Jay report

The LSCB sub group has been tasked with benchmarking Lancashire's position in respect of the 15 recommendations of the Jay report and is reporting to the health and well-being board in November 2014.

Key successes in 2013/14

Increased work with all diverse communities regarding awareness of CSE and confidence in the service provided

The Children's Society continue to provide a service known as 'Respect U & Me' in a Lancashire school where two groups of young men of Asian heritage were identified as displaying demeaning behaviour towards females (both their peers and women in general) and there was evidence of some elements of exploitative behaviour in their personal relationships. The Children's Society worked with the groups on 'respect and healthy relationships' which culminated in the group producing a leaflet on key messages about respecting others this leaflet will be shared with other young men.

Develop approach to targeted organised criminal groups committing CSE

The Constabulary continues to target all those suspected of sexually exploiting children and young people. The publication of the OCC report "if only someone had listened" which was a 2 year inquiry into group and gang activity around CSE has identified best practice and defining principles in tackling OCG activity around CSE. These lessons have been embedded into the new CSE plan and will further enable police and their partners to refine the targeting, investigation and prosecution of organised groups.

Awareness raising activities

September 2013 OP Toledo – The sub-group co-ordinated a week long CSE awareness campaign.

The Constabulary, the Police and Crime Commissioner for Lancashire and many partner organisations worked closely together through Op. Toledo to achieve a highly effective CSE Week of Action, which commenced on Monday 9th September 2013. The main objectives for Op Toledo were to keep children in Lancashire safe from abusers, provide communities with confidence in the service and protection we provide and focus attention on our commitment and effective, innovative approaches to tackling CSE. A further week is planned in November 2014.

To achieve these objectives during the Awareness Week, we delivered a range of activities focusing on prevention, awareness, enforcement and community engagement. These included a major conference attended by 200+ Partners/Police, at which experts in their field identified and shared best practice. We also engaged with a diverse range of communities to raise awareness about CSE and focused on making sure the information reached young people.

Overall, the many and wide ranging activities highlighted how collaborative working with our partners provides powerful tools with which to successfully tackle CSE across Lancashire. Each dedicated CSE team collated information about their daily core activity.

The materials used to raise awareness amongst children, young people, families and organisations have been shared with other LAs and used in the Greater Manchester awareness week this month.

Undertake activity to obtain feedback from young people who have been exploited regarding the service they received in order to continually seek to develop service improvement

The Lancashire co-located teams include statutory and third sector providers. The co-located model provides an essential hub, in which the partners identify the needs of the victim and their family and work together to safeguard, support, investigate and bring offenders to justice. Our VCFS partners are crucial members of the teams and include Brook, The Children's Society, PACE, and Barnardos.

Intensive outreach workers, in the Children's Society's Street Safe Lancashire (SSL), provide valuable support to children and young people, at risk of or involved in sexual exploitation, from report through to the court process. They are co-located in 5 of our divisional teams, where they provide support to victims as part of an integrated package of multi-agency intervention.

Between April 2013 and March 2014, SSL supported 245 children and young people with interventions which raised awareness of grooming, CSE, healthy relationships and protective behaviours. These continued whilst they were needed by the victim and for varying periods from between 2-3 months and a few years, where young people struggled to cope and build resilience. They have also delivered a large number of group sessions in children's homes, schools, colleges and youth groups. SSL have also now employed a worker to work specifically with boys and young men. The worker has worked with 393 boys and young men over the 12 month period and had 154 one to one sessions with 11-18 year olds.

There are now specialist teams within Early Break who are carrying out early intervention outreach work following a successful lottery fund bid being granted to East Lancashire.

Parents Against Child Sexual Exploitation (PACE) parent support workers provide independent, non-judgmental and confidential support to parents, they understand the rights of parents and carers. They listen to concerns, give information on statutory agencies, court procedures and pass on advice from other affected parents. PACE workers help find the

best solution for each family. PACE have delivered workshops within Lancashire and have been assisted by parents who themselves have been affected by CSE. Both The Children's Society and PACE are positioned to feedback to the teams the views and opinions of young people and their families of the service they were given and how we, as professionals could improve this experience.

Ofsted Showcase of good practice

Ofsted in November 2013 acknowledged the work undertaken by partner agencies, including The Children's Society in **Listening, learning - influencing our response - Harnessing the views of young people to influence the shape of service to combat child sexual exploitation**. Listening to and involving children and young people in the development of the services they receive is not an 'add-on' but at the heart of what Lancashire does. Although work with victims and perpetrators of child sexual exploitation poses challenges, the views of children and young people who have experienced abuse are being effectively used to influence policy, procedure and practice across Lancashire. The *Street Safe Lancashire* programme is at the forefront of this work.

Review and Develop training for all frontline professionals re awareness of CSE

The Children's Society and police continue to deliver a CSE training package on behalf of the LSCB to practitioners. They have now further developed a training package to be delivered to Managers.

The one day training is delivered by experienced staff who work in the CSE arena on a daily basis. The feedback from participants of the course has been excellent. Further regular inputs to both practitioners and managers are pencilled in for the next 12 months.

Training to children social care workers is embedded into their training programme with bespoke events facilitated linked to local need.

Online e learning has been available since 2013 with 2345 participants having successfully been accredited.

LGA award 2012

Following a successful pilot a recent commission to support prevention and early help for those children and young people that go missing that fall outside of statutory frameworks

Multi-agency Strategic Plan to tackle CSE

Lancashire's child sexual exploitation strategic plan continues to focus of the following areas to manage the risk that this area of work presents:

- greater awareness of CSE leading to greater management of risk and reassurance in communities;
- protection of vulnerable victims with a clear, proactive approach in protecting those at greatest risk;
- more perpetrators brought swiftly to justice with greater support for victims throughout their involvement with criminal justice services;
- greater collaboration amongst multi-agency teams to achieve the best outcomes for victims and those at risk of exploitation;
- good intelligence shared more widely to inform decisions on the targeting of perpetrators and protection of those at risk;
- strong, effective and well informed leadership within all partner organisations;

- a commitment to ongoing learning and development in a multi-agency environment where best practice is widely shared and consistently applied.

Definition

“A form of child abuse (“child” being defined as anyone under 18 years of age). It can manifest itself in different ways but essentially involves children and young people receiving something – for example, accommodation, drugs, gifts, or affection – as a result of them performing sexual activities, or having others perform sexual activities on them. It can occur without physical contact, when children are groomed to post sexual images of themselves on the internet.

In all cases those exploiting the child or young person have power over them, perhaps by virtue of their age or physical strength. Exploitative relationships are characterised in the main by the child’s limited availability of choice, compounding their vulnerability. This inequality can take many forms but the most obvious include fear, deception, coercion and violence.”

